

Message Text

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44

ACTION ACDA-10

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FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC 7221

INFO USERDA GERMANTOWN

AMEMBASSY TOKYO

C O N F I D E N T I A L IAEA VIENNA 1981

PASS IO/SCT AND NRC

EO 11652: GDS

TAGS: PARM, TECH, IAEA, JA

SUBJ: DISCUSSION WITH H. KURIHARA; JAPANESE SAFEGUARDS OFFICIAL

REF: A. TOKYO 2654

B. 75 IAEA VIENNA 10635

C. STATE 16748

D. IAEA VIENNA 878

E. 75 IAEA VIENNA 10556

1. HIROYOSHI KURIHARA, IAEA CONTACT MAN IN NUCLEAR SAFETY BUREAU, SCIENCE AND TECHNOLOGY AGENCY (TOKYO), WHO WAS IN VIENNA FOR IAEA SAFEGUARDS TRAINING MEETING (REPORTED SEPTEL), REQUESTED INFORMAL MEETING WITH MISOFF MARCH 5. KURIHARA EXPLAINED THAT TWO MAJOR POINTS GOJ PLANS RAISE WITH ERDA DEPUTY ADMINISTRATOR ROBERT FRI, WHO VISITING TOKYO THIS WEEK, ARE A) COOPERATION IN FUSION TECHNOLOGY AND B) COOPERATION IN SAFEGUARDS TECHNOLOGY. KURIHARA SAID THAT REGARDING SECOND POINT, JAPAN HOPED TO REVIVE DORMAN JOINTUS/JAPAN TECHNICAL WORKING GROUP ON SUBJECT, WHICH HELD LAST MEETING IN TOKYO IN 1973. U.S. COORDINATOR THAT MEETING WAS S.C.T. MCDOWELL, CONFIDENTIAL

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USERDA, DSS. (OTHER U.S. PARTICIPANTS INCLUDED W.

HIGINBOTHAM, JOHN BORIGHT, W.M.MURPHEY.) KURIHARA WOULD BE NEW GOJ WORKING GROUP COORDINATOR, REPLACING SHIBATA WHO HAS LEFT. GOJ WOULD LIKE ADD PHYSICAL PROTECTION TO LIST OF TOPICS COVERED IN EXCHANGE.

2. TECHNICAL EXCHANGES IN THIS FIELD WOULD BE PARTICULARLY TIMELY IN VIEW OF ACTIVITIES REPORTED REFTELS A AND B, EXISTENCE OF U.S. MISSION PAPER REF C, AND RECOMMENDATION OF U.S. MISSION PARA 7, REF D. DURING DECEMBER 1975 DISCUSSIONS WITH JAPANESE FOLLOWING INITIAL SAGSI MEETING (REPORTED IN PART IN REFS B AND E), IDEA OF U.S.- JAPANESE TECHNICAL DISCUSSIONS ON SAFEGUARDS WAS RECOGNIZED BY BOTH SIDES AS POSSIBLE WAY TO INCREASE EFFICIENCY AND VALUE OF SAGSI.

3. REGARDING SPECIFIC ISSUES, KURIHARA EMPHASIZED THAT JAPAN DID NOT WISH TO GET A "BETTER DEAL" THAN EURATOM AND WAS USING THOUGH APPROACH (PROPOSED IN PAPER TO IAEA SAFEGUARDS SYMPOSIUM OCT. 1975) FOR DETERMINING SIGNIFICANT QUANTITY (PARA 3 REF A) IN ORDER TO ARRIVE AT ANSWERS IN A WAY WHICH DID NOT APPEAR TO BE COPYING THE EURATOM APPROACH. (SEE ALSO PARA 4 REF B.) KURIHARA FELT THAT REGARDING TIMING OF JAPANESE/IAEA SUBSIDIARY NEGOTIATIONS, ONLY THE MORE ROUTINE ISSUES OF REPORTS, RECORDS, DESIGN REVIEW, ETC., NEED TO BE RESOLVED AT THE NEXT ROUND OF MEETINGS (SCHEDULED FOR ABOUT MID APRIL) AND THE DIFFICULT POINTS OF SIGNIFICANT QUANTITY DETERMINATION AND INSPECTION INTENSITY COULD WAIT UNTIL LATER.

4. IN SEPARATE CONVERSATION, IAEA'S CHIEF NEGOTIATOR WITH JAPANESE, D.A.V. RISCHER, TOLD MISOFF HE SUSPECTS SOME RIVALRY AND DIFFERENT VIEWS BEING EXPRESSED BY OFFICIALS OF DIFFERENT JAPANESE GOVERNMENT AGENCIES INVOLVED IN SAFEGUARDS NEGOTIATIONS WITH IAEA. GOJ RES REP TO IAEA, AMB. KATORI, HAS TOLD IAEA SECRETARIAT THAT HE SEES NO NEED TO HURRY TO COMPLETE NEGOTIATIONS ON SUBSIDIARY ARRANGEMENTS (WHICH SPECIFY TECHNICAL DETAILS OF SAFEGUARDS IMPLEMENTATION) AND THAT IT SHOULD BE DONE AFTER DIET APPROVES NPT. FISCHER ALSO SAID USSR HAS URGED IAEA NOT TO NEGOTIATE JAPANESE CONFIDENTIAL

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SUBSIDIARY ARRANGEMENTS UNTIL AFTER EURATOM NEGOTIATIONS ARE COMPLETED. USSR CONCERN, WHICH IS SHARED BY IAEA INSPECTOR GENERAL ROMETSCH AND MISSION IS THAT IAEA MAY BE WHIPSAWED BY EURATOM AND JAPAN WITH RESULTING EROSION OF AGENCY RIGHTS. ONE APPARENT FEATURE OF JAPANESE APPROACH IS THAT, WHILE URGING IAEA INSPECTION INTENSITY BE NO GREATER THAN IN COMPARABLE EURATOM FACILITIES, JAPAN IS NOT WILLING TO UNDERTAKE AN AMOUNT

OF INDEPENDENT DOMESTIC SAFEGUARDS EFFORT EQUAL TO THAT WHICH EURATOM HAS AGREED TO DO. MISSION RECOMMENDS USG SHOULD NOT ENCOURAGE JAPAN ON THAT APPROACH AND SHOULD CERTAINLY NOT INTERVENE ON JAPAN'S BEHALF IN NEGOTIATIONS.

5. REVIVAL OF JOINT US/JAPANESE TECHNICAL WORKING GROUP (OR ESTABLISHING NEW ONE) MAY BE GOOD ROUTE TO PROVIDING ASSISTANCE REQUESTED REF A. CAREFUL SELECTION OF US PARTICIPANTS FOR WORKING GROUP COULD ASSURE FURTHERING OF MANY U.S. GOALS INHERENT IN ISSUES DISCUSSED ABOVE: E.G., POSSIBLE INVOLVEMENT OF US SAGSI MEMBER BENNETT WOULD PROVIDE VALUABLE INPUT FOR HIS ROLE IN SAGSI, INASMUCH AS JAPANESE SAGSI MEMBER IMAI WILL LIKELY BE INVOLVED IN ANY BILATERAL DISCUSSIONS ON THESE MATTERS.

6. USG SHOULD MAKE CLEAR TO GOJ THAT WORKING GROUP DISCUSSIONS WOULD HAVE TO BE PURELY TECHNICAL WITH OBJECTIVE OF ASSURING EFFECTIVE AND EFFICIENT APPLICATION OF SAFEGUARDS. ANY FURTHER GOJ MANEUVERING FOR TRADE-OFF BETWEEN MAINTAINING TECHNICAL PRINCIPLES AND "SWEETENING THE DEAL" TO ENHANCE POLITICAL ACCEPTABILITY OF NPT PACKAGE FOR DIET MUST BE AVOIDED. PERHAPS BEST WAY TO DO SO WOULD BE TO SCHEDULE FIRST OF ANY SUCH US/JAPANESE DISCUSSIONS FOR AFTER CURRENT DIET SESSION; ASSUMING NPT RATIFICATION OCCURS SHORTLY THEREAFTER, AND ASSUMING IAEA WILL AVOID BEING DRAWN INTO FURTHER SUBSTANTIVE NEGOTIATIONS OF SUBSIDIARY ARRANGEMENTS WITH JAPAN PRIOR TO SUCH RATIFICATION.

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